









AN OPEN LETTER TO PRIME MINISTER DAVID CAMERON

Time to Dismantle the Parallel Legal System: Call from 395 Signatories

10th December 2015

Prime Minister David Cameron 10 Downing St London SW1A 2AA

Dear Prime Minister

Women's rights and secular organisations urge the new government to take concerted measures to stop the development of parallel legal systems and to facilitate full and proper access to justice for all citizens and to one secular law for all.

For decades, successive governments have appeased undemocratic religious power brokers in minority communities who have sought to gain power through multicultural and now multifaith social policies. These policies have led to the homogenisation of minority communities including the 'Muslim community' and have recognised and legitimated 'non-violent' Islamists as 'community representatives', outsourcing legal justice to what are in effect kangaroo courts that deliver highly discriminatory and second-rate forms of 'justice.' Over the years, we have witnessed with increasing alarm the influence of 'Sharia courts' over the lives of citizens of Muslim heritage.

Any government inquiry into 'Sharia courts' must also examine the impact of the draconian cuts in legal aid that have adversely affected access to justice for the most vulnerable. Many abused women from minority backgrounds, for instance, are increasingly forced to either represent themselves in court in what are often complex family legal proceedings or go to 'Sharia courts' that operate entirely outside the rule of law. The loss of legal aid contributes to a context that is conducive to the consolidation of privatised and unaccountable forms of justice and 'Sharia courts' are amongst the main beneficiaries.

Though the 'Sharia courts' have been touted as people's right to religion, they are in fact, effective tools of the far-Right Islamist movement whose main aim is to restrict and deny rights, particularly those of women and children. 'Sharia' laws are highly contested and challenged in

many countries, including in Muslim-majority countries across the globe – from Iran to Algeria, Saudi Arabia, Tunisia and Pakistan. Those of us in Britain who oppose 'Sharia courts' and all other religious forms of arbitration over family matters, are part of the same movement that challenge the religious-Right and defend the principle of one law for all underpinned by the notions of universalism, human rights, secularism and equality.

Opposing 'Sharia courts' is not racism or 'Islamophobic'; it is a defence of the rights of all citizens, irrespective of their beliefs and background to be governed by democratic means under the principle of one law for all. What amounts to racism is the idea that minorities can be denied rights enjoyed by others through the endorsement of religious based 'justice' systems which operate according to divine law that is by its very nature immune from state scrutiny.

We have seen recent victories against the accommodation of 'Sharia' codes within law and policy in the UK. Using equalities and human rights legislation, we have successfully challenged both the Universities UK for issuing guidance that condones gender segregation in universities and the Law Society for endorsing discriminatory 'Sharia' codes in the area of inheritance. As well as challenging draconian state measures that criminalise whole communities and aid and abet xenophobia, anti-Muslim bigotry and racism, it is vital that we also push back the Islamist narrative and challenge 'Sharia courts' since they clearly represent yet another assault on our civil liberties.

We also urge the government to withdraw from its intention to repeal the Human Rights Act 1998. Such a move will represent a break from what was the most important social contract to have emerged between European States and citizens, following the Second World War. The agreement to sign up to a simple set of standards that uphold human decency and universal values led to the creation of the Universal Declaration of Human Rights and to standards that protect and uphold the rights of all people in the face of state and non-state abuses of power. Now more than ever, we need the Human Rights Act to challenge the arbitrary and unaccountable power of 'Sharia courts.'

We, the undersigned, therefore, call on the new Government to:

- 1. Reinstate legal aid in all areas of civil and criminal law to ensure equal access to justice for all.
- 2. Recognise that 'Sharia' and other religious courts deliver arbitrary and unaccountable forms of 'justice' that discriminate against women and children in particular. Citizenship and human rights are non-negotiable.
- 3. Abolish the use of 'Sharia courts' and all other religious arbitration forums, including the Beth Din, in family matters since they undermine the principle of equality, non discrimination and universal human rights that must be enjoyed by all citizens.
- 4. Reject calls for state regulation of 'Sharia' and other religious courts and tribunals. This will only legitimate parallel legal systems in the governance of family matters.
- 5. Re-affirm the principle of the separation of religion and the law. The law is a key component of securing justice for citizens and one law for all.
- 6. Desist from repealing the Human Rights Act 1998. This move will strip all vulnerable people of their right to protection and justice.

Signatories:

A C Grayling, Philosopher

A Gilani, Spokesperson of Atheist & Agnostic Alliance Pakistan

Afiya S. Zia, Active member of Women's Action Forum in Pakistan

Afsaneh Vahdat, Spokesperson of Children First Now

Al Grandy, Songwriter

Alber Saber, Egyptian Blogger

Albert Beale, Pacifist Journalist

Ali A. Rizvi, Pakistani-Canadian Writer and Physician

Ali al Razi, Ex-Muslims Forum

Aliaa Magda Elmahdy, Egyptian Blogger

Alison Assiter, Professor of Feminist Theory at UWE, Bristol

Aliyah Saleem, Secular Education Campaigner

Alya Marquardt, British-Iraqi Singer and Composer

Amel Grami, Tunisian Professor

American Humanist Association

Andrew Lowdon, Chair, Nottingham Secular Society

Ani Zonneveld, President of Muslims for Progressive Values

Anila Atharhasan, Rationalist Society of Pakistan

Anissa Helie, Professor

Annie Laurie Gaylor, Co-founder and Co-president of the Freedom From Religion Foundation

Ansar Ahmed Ullah, Nirmul Committee

Anthony McIntyre, Writer

Armin Nabavi, Atheist Republic Founder

Aso Kamal, Founding Board Member of Kurdistan Secular Centre

Ateizm Derneği

Atheist Alliance International

Babak Yazdi, Spokesperson for Kanoon-e Khavaran, Organisation for Defence of Political

Prisoners in Iran

Bahram Soroush, Political Analyst

Bariş Çetin, Board of Directors' Member of Ateizm Dernegi

Ben Kerr, Chair of Plymouth Humanists

Bo Liao, President of LSESU Atheist, Secularist and Humanist Society

Bob Charlwood, Committee Member of Brighton Secular Humanists

Bread and Roses TV

British Muslims for Secular Democracy

Bushra Tahir, Chair of Awaaz Group - Voice of Women

Centre for Secular Space

Chetan Bhatt, Professor of Sociology, LSE Centre for the Study of Human Rights

Children First Now

Chris Moos, Secularist Researcher and Activist

Christine M. Shellska, President of Atheist Alliance International

Clara Connolly, Immigration Lawyer

Clive Aruede, Organiser of London Black Atheists

Council of Ex-Muslims of Britain

Darren Johnson AM, Green Party, London Assembly

Dashty Jamal, Secretary of International Federation of Iragi Refugees

David Silverman, President of American Atheists

Deeyah Khan, Filmmaker and Founder/CEO of Fuuse

Dennis Penaluna, Secular Activist and Organiser

Derek Lennard, Activist

Diana Nammi, Founder and Executive Director, Iranian and Kurdish Women's Rights

Organisation

Dilip Simeon, Labour Historian

Dominic Wirdnam, Secretary of Bristol Secular Society

Elham Manea, Academic and Writer

Ensaf Haidar, Campaigner

Equal Rights Now – Movement for Women's Liberation in Iran

Faisal Gazi, Writer and Blogger

Faisal Saeed Al-Mutar, Iraqi Activist and Founder of the Global Secular Humanist Movement

Faizun Zackariya, Citizens Voice for Justice and Peace

Fariborz Pooya, Bread and Roses TV Host

Farida Shaheed, Executive Director of Shirkat Gah, Women's Resource Centre in Pakistan

Farideh Arman, Women's Rights Campaigner

Fatou Sow, International Director, Women Living Under Muslim Laws

Federation of Iranian Refugees UK

Fitnah

Francis Wheen, Writer

George Broadhead, Secretary of the Pink Triangle Trust

Gina Khan, Women's Rights Activist and Researcher

Gita Sahgal, Director, Centre for Secular Space

Glen Carrigan, Scientist and Founder of AHSUCLan

Gona Saed, Founding Board Member of Kurdistan Secular Centre

Guy Otten, BHA Trustee and Humanist Celebrant

Habiba Jaan, Founder of Aurat-Supporting Women in the Midlands

Hamid Taqvaee, Leader of the Worker-communist Party of Iran

Haras Rafiq, Managing Director of Quilliam Foundation

Harold Kroto, Nobel Prize Winner

Harsh Kapoor, Founder and Editor of South Asia Citizens Web

Hasan Mahmud, Advisory Board of World Muslim Congress and General Secretary of Muslims

Facing Tomorrow

Homa Arjomand, Coordinator of the International Campaign Against Sharia Court in Canada and

One Secular School for All

Ibn Warrag, Writer

Ibrahim Abdallah, Muslimish NYC Organizer

Inna Shevchenko, FEMEN Leader

International Front for Secularism

Iram Ramzan, Journalist

Iranian and Kurdish Women's Rights Organisation

Ishafak Tely, Technology Engineer

James Bloodworth, Journalist and Editor of Left Foot Forward

Jane Donnelly, Human Rights Officer of Atheist Ireland

Javed Anand, General Secretary of Muslims for Secular Democracy in India

Jocelynne A. Scutt, Barrister & Human Rights Lawyer

Johnny Monsarrat, Secular Policy Institute Alliance Director

Jonnie Dean, Peace Activist and Filmmaker

Julie Bindel, Writer

Justice for Women

Kamran Ahmed Khan, Oncologist

Kamyar Dadfar, Secretary of LSESU Atheist, Secularist and Humanist Society

Karima Bennoune, Professor of Law, University of California, Davis School of Law

Kate Smurthwaite, Comedian and Activist

Kazimierz Lyszczynski, Foundation Poland

Khushi Kabir, nominated for Nobel Peace Prize in 2005 for her work at Nijera Kori with

Bangladesh's landless

Kiran Opal, Pakistani-Canadian Writer and Human Rights Activist

Lakshmi Pala, Ateizm Derneği

Laura Guidetti, Rivista Marea

Lawrence Krauss, Foundation Professor of School of Earth and Space Exploration and Physics

Dept., Co-director of Cosmology Initiative and Director of Origins initiative, Arizona State

University

Leesa Gazi, Cultural worker

Leila Kuric, Writer

Lila Ghobady, Filmmaker

Lino Veljak, University of Zagreb

Lloyd Newson, Artist

London Black Atheists

Maajid Nawaz, Founding Chairman of Quilliam Foundation

Madhu Mehra, Partners for Law in Development

Magdulien Abaida, Women's Rights Activist

Maggie Hall, Committee Member of Brighton Secular Humanists

Mahin Alipour, Women's Rights Activist

Mariam Faruqi, Rapporteur National Commission on Forced Marriage

Mariam Taheri, Human Rights Activist

Marieme Helie Lucas, Founder of Secularism is a Women's Issue and Women Living Under

Muslim Laws

Maryam Namazie, Spokesperson, One Law for All and Council of Ex-Muslims of Britain

Mehran Mahbobi, Children's Rights Activist

Michael Nugent, Chairperson of Atheist Ireland

Mina Ahadi, Spokesperson of the International Committee against Stoning and Execution

Mohammed Alkhadra, Human Rights Activist and Founder of the Jordanian Atheists Community Group

Morgan Elizabeth Romano, Vice President of the Board of Directors & Director of International Relations of Ateizm Dernegi

Muhammad Syed, President of Ex-Muslims of North America

Muslims for Progressive Values

Nadia El Fani, Tunisian Filmmaker

Nari Diganta

Natalia Paszkiewicz, Campaigner for Refugee Women and Migrants Rights

National Secular Society

Nazanin Borumand, Council of Ex-Muslims of Germany

Network of Women in Black Serbia

Nick Cohen, Journalist

Nina Sankari, President of the Europejska Feministyczna Inicjatywa

Nira Yuval-Davis, a founder member of Women Against Fundamentalism and the International

Research Network on Women in Militarized Conflict Zone

One Law for All

Ophelia Benson, Columnist of The Freethinker and Free Inquiry

Pervez Hoodbhoy, Pakistani Nuclear Physicist and Social Activist

Peter Tatchell, Peter Tatchell Foundation

Piara Mayenin, Solicitor and Producer of Legal Help with Piya

Pragna Patel, Director, Southall Black Sisters

Protagora

Pushpita Gupta, Women's Rights Campaigner and Convenor of Secular Bangladesh Movement

Rafai Aadam, Leader of the SOAS Ex-Muslim Society & The Student Room Ex-Muslim Society

Organiser

Rahila Gupta, Writer and Journalist

Ramin Forghani, Ex-Muslims of Scotland Founder

Reza Moradi, Director of Bread and Roses

Ritu Mahendru, Director of South Asian Sexual Health

Robert Stovold, Committee Member of Brighton Secular Humanists

Robyn E. Blumner, President & CEO of Richard Dawkins Foundation for Reason and Science

Rohini Hensman, Writer and Activist

Roy Speckhardt, Executive Director of American Humanist Association

Roy W Brown, International Representative, International Humanist and Ethical Union

Rumana Hashem, Nari Diganta Organiser and Founder of Phulbari Solidarity Group

Rumy Hassan, Author

Sadaf Ali, Writer and Civil Rights Activist

Salim Mansur, Vice President of Muslims Facing Tomorrow

Sally Armstrong, Journalist and Human Rights Activist

Salma Siddiqui, President of Coalition of Progressive Canadian Muslim Organizations

Sanal Edamaruku, President of Rationalist International

Sara Mohammad, Chairwomen for Never Forget Pela and Fadime Organisation

Sarah Haider, Director of Development of Ex-Muslims of North America

Sarah Peace, Founder of Fireproof Library

Sawsan Salim, Director of Kurdish and Middle Eastern Women's Organisation

Secular Policy Institute

Secularism is a Women's Issue

Selma Dabbagh, Author and Lawyer

Shaheen Heshmat, Writer

Shahla Daneshfar, Coordinator of Workers' Solidarity Network of the Middle East and North

Africa

Sheila Crosby, Author

Shelley Segal, Singer and Songwriter

Shirkat Gah

Soad Baba Aissa, Feminist

Sohaila Sharifi, Women's Rights Campaigner

South Asian Sexual Health

Southall Black Sisters

Stasa Zajovic, WiB Belgrade

Sue Cox, Survivors Voice Europe

Sukhwant Dhaliwal, co-editor of Women Against Fundamentalism: Stories of Dissent and

Solidarity

Sultana Kamal, Women's Rights Defender

Taher Djafarizad, President of Neda Day Association

Tahira Abdullah, Human Rights Defender

Taslima Nasrin, Author

Tehmina Kazi, Director of British Muslims for Secular Democracy

Terence Waites, Head of Teesside Humanists

Terry Sanderson, President, National Secular Society

The Angelou Centre

Tolga Inci, President of Ateizm Dernegi

Tom Holland, Writer and Historian

Valerie Mainstone, Committee Member of Brighton Secular Humanists

Wahid Rahman, President of Queen Mary Atheism, Secularism and Humanism Society

Waleed Al-Husseini, Palestinian blogger and Founder of the Council of Ex-Muslims of France

Women in Black Belgrade

Women Living Under Muslim Laws

Women's Action Forum Karachi, Hyderabad, Lahore and Peshawar

Yasmin Alibhai-Brown, Columnist

Yasmin Rehman, Women's Rights Campaigner

Yasmin Weaver, Trustee of Aurat: Supporting Women in the Midlands

Zahra Asli, Coordinator of Friends of Women in the Middle East Society

Afzal Khan, Ex-Muslim Secular Activist

Ahlam Akram, Basira for Universal Women's Rights

Aidan Keogh, Railwayman

Aisha K. Gill, Criminologist, University of Roehampton

AJ Sikes Freelance Editor and Author

Albertine Ahmadi, Translator

Alejandra Vega, Anthropologist and Women's Rights Defender

Alex Northam, Loss Adjuster

Alice Carr, President of Progressive Atheists

Amal Wissa, Dentist

Amanda J Brown, Business Owner

Amazon Films Independent Movies

Amir Feridooni, Radio Payam

Andrew Coates, Trade Union Activist and Secularist

Anna Ritchie, Publishing/Technology

Anne Sassoon, Artist

Anthony Keith Wilson, Retired Publisher

Anthony Keith Wilson, Retired Publishing Executive

Antony Chapman, Vice-Chairman, Chiltern Humanists

Aroup Chatterjee, Doctor and Author

Audrey Holdaway, Secular Humanist

Audrey King, Activist and member of UNITE

Audrey King, Retired

Avtar Brah, Emeritus Professor, Birkbeck College

Azouz Charif, Algerian Atheist

Behzad Varposhti, Human Rights Activist

Benjamin Hagberg, Secular Humanist

Boyd Sleator, Chairperson of Atheist Northern Ireland

Cathy Oliver, President of Ontario Humanist Society

Chiltern Humanists

Chilterns Humanist Group

Christa Stolle, General Secretary of Terre des Femmes

Christina Helen Wilson, Retired

Christopher Richard Brand, Retired Psychologist and Author

Christopher Roche, Vice President of Bath UCU

Christopher Zamonska-Blake, Student

Christy Walsh, LLM

Colin Atkinson, Sheffield Humanists Committee Member and Sheffield Skeptics in the Pub

Organiser

Conway Hall

Council of Ex-Muslims of Morocco

Cressida Brown, Offstage Theatre

Daniel Anderson, Social Welfare Solicitor

Danny Afzal, Writer/Historian

Darren Gregory, Planning Enforcement Officer

David Alexander Hereman, Business Analyst

David Flint, Vice chairman of North London Humanist Group

David Hurlbut, Retired IT Engineer

David Jack, Audio Engineer

David Rand, President of Libres penseurs athées — Atheist Freethinkers

Derek Marcus, Hon. Secretary of North London Humanist Group

Diane Munday JP

Edwina Rogers, CEO of Secular Policy Institute

Eileen McFadden, Secularist

Elisabeth Castle, Retired Teacher

Elizabeth Lutgendorff, Chair of Trustees of Conway Hall

Elly Horne, Development Officer

Eric Olson, Professor of Philosophy at University of Sheffield

European College of Law

Farideh Arman, Women's Rights Association in Sweden

Feminism in London

Fouzia Dib, Teacher

Garry Otton, Author

Gerhard B. Wolski, Journalist and Writer

Graham Connell, Chair, Greater Manchester Humanists

Graham Dutfield, Professor of International Governance, School of Law, University of Leeds

Gush Bhumbra, President of Leicester Secular Society

Halima Begum, Ex-Muslim Secular Activist

Hans Christian Cars, Board Member of the Austrian Freethinkers

Hassan Radwan, Author

Helena Underhill, Retired

Hemant Mehta, editor of FriendlyAtheist.com

Hidde Gaastra, Secularist

Houzan Mahmoud, Kurdish Women's Rights Campaigner and Organisation of Women's

Freedom in Iraq

Hud Rogers, Nurse

Humanist Association Netherlands

Imad Iddine Habib, Founder of Council of Ex-Muslims of Morocco

Iman Kouchouk, Feminist

Ivan Bailey, Freelance Consultant

J.Hans de Vries, Chairman of Party for Reason, Sociologist and Educational Researcher Jalil Jalili, Activist

James Wolsey, Retired Lecturer and School Governor

Jamie Clarke, Train Driver

Jamie Martin, former Special Adviser at Department for Education

Jan Mole, Retired Teacher and Humanist

Jano Rochefort, Secretary to Welsh Marches Humanist Group

Jim Walsh, CEO of Conway Hall

John Catt, Member of Leicester Secular Society

John White, Chair Oxford Humanists, Committee Member of the Humanist and Secularist LibDems

Jonathan Rudd, Product Design Engineer and Activist

Julia Pascal, Playwright and Theatre Director

Justin James Meggitt, Senior Lecturer in the Critical Study of Religion, University of Cambridge Kathleen O'Connor, Marketing Consultant

Kenneth Chamberlain, Retired, former Trade Union Official with the GMB Union

Keziah Conroy, President of UCLU Atheist, Secularist and Humanist Society

Lee Turnpenny, Biologist and Blogger

Leicester Secular Society

Len Rogers, Professor, International School of Management in Paris

Leslie Shaw, Associate Professor, ESCP Europe

Libres penseurs athées — Atheist Freethinkers

Linda M. Gruson, Psychologist

Lisa-Marie Taylor, Feminism in London

Lisa-Marie Taylor, Feminism in London

Liz Mellings, Tutor and Writer

Lynn Corken, Tour Guide

Mahendra Mathur, Author

Malgorzata Koraszewska, Translator

Malika Lakbiach, Translator

Mansur Dhanani, Retired Hospital Director, Aga Khan University

Marc Joan, Author

Maria Gandra, Designer and Senior Lecturer

Marie Nadia Jasim, Medical Student

Maureen Lofmark, Retired Teacher

Mersedeh Ghaedi, London Spokesperson for Iran Tribunal

Michael Martin, Engineer

Michele Rosito, Data Scientist

Mohamed Atef Saad Hegazy, Aerospace Engineering Student and Blogger

Mr. D. Crawford – Physiotherapist

Muhammad Bin Iftikhar, Blogger

Muhammad Imran, Human Rights Activist

Nahla Mahmoud, Spokesperson for the Council of Ex-Muslims of Britain

Naomi Hamilton, Student, UK

Narain Kataria, President of Indian American Intellectuals Forum

National Federation of Atheist, Humanist and Secular Student societies

Nezir Likaj, Vice President of Center for Civil Courage

Nicola Holdsworth, Singer/Songwriter

Nicole Davidoff, Solicitor and member of Law Society

Noor Zaheer, Writer and Researcher

North London Humanist Group

Offstage Theatre

Ontario Humanist Society

Ophelia Benson, blogger Butterflies and Wheels

Ophelia Benson, Writer and Blogger

Owen Dixon, Software Engineer

Pablo Paredes Zamora, construction worker

Party for Reason

Pat McKeown, Professor, OBE FREng FCIRP FIMechE

Patricia Wallis, Teacher of English at Godalming College

Paul Alan Thompson, Business Mentor

Paul Braterman, Professor Emeritus, University of North Texas and Honorary Senior Research

Fellow in Chemistry, University of Glasgow

Paul Ruck, Retired

Pepijn Besselink, Activist, Humanist, Atheist

Pink Triangle Trust

Prashanta B Barua, Director of Studies & Head of Laws, European College of Law

Prof. Dabir Tehrani Research Consultant, School of Energy, Geoscience, Infrastructure & Society

Development, Heriot-Watt University

Qasim Bashir, Chairman, Southside Management Company

Rachael Rayment, Theatre Director/Teacher

Rajinder Singh Rajput, Retired Teacher

Ray Ward, Retired Librarian

Rayhana Sultan, Spokesperson of Council of Ex-Muslims of Britain

Richard J. Acton, President of National Federation of Atheist, Humanist and Secular Student Societies

Richard Jakeman, Member of the Chiltern Humanists

Ritu Mahendru, Director of South Asian Sexual Health

Robin Blick, Labour Party, Historian and Human Rights Campaigner

Robin P Clarke, Researcher and Author

Rodney Kay-Kreizman, Retired Teacher, Amateur Orchestra, Violin Musician, and Essayist

Roger Gordon, Retired Mental Health and Childcare Professional and Activist

Rohinton Collins, Software Engineer

Rory Juss - Detective Constable

Ruby Lescott, Retired Teacher

Sanekli Monia, Professor, Doctor and Philosopher

Saxon May Spence, CBE., School Governor

Scottish Secular Society

Sean Livingstone, IT Professional

Secular Policy Institute

Shaun Goodwin, Postman

Shaun Maunder, Teacher

Sheila Triggs, Membership Secretary of Women's International League for Peace and Freedom (UK WILPF)

Siba Shakib, Author

Sikivu Hutchinson, Black Skeptics Los Angeles

Soraya Chemaly, Safety and Free Speech Coalition

Spencer Fildes, Chair of the Scottish Secular Society

Stephen Law, Provost, Centre for Inquiry

Stephen Oliver (retired)

Steve West, Humanist

Steven Lindsay, Human Rights Activist

Steven Pinker, Cognitive Scientist, Linguist and Author

Stuart Hartill, Isle of Man Freethinkers

Sue Blackmore, writer, Lecturer and Broadcaster

Sue Dunderdale, Freelance Director

Sue England, Lawyer

Sunny Qureshi, Pakistani Secular Blogger

Susan E. Ferner, Artist and Musician

Syeda Maida Batool, Secular Humanist

T M Murray, PhD, Author, Philosopher, Director of Studies at Fine Arts College Hampstead

Tata Marion Ringberg, Retired Medical Doctor

Terre des Femmes

Tomasz Mielcarek, Poet

Trama di Terre Onlus-Aps, intercultural association of women from Imola

UCLU Atheist, Secularist and Humanist Society

Ursula Baer, PhD

Uttam Niraula, SOCH Nepal

Vahid Aban, Activist

Val Nuttall, Domestic Abuse Outreach Worker, Manchester Women's Aid

William James Francis Heron, Retired
Wim Lourens, Piano Teacher, Composer and Philosopher
Women in Black (London)
Women's International League for Peace and Freedom (UK WILPF)

For more information, contact: Pragna Patel, <u>Southall Black Sisters</u> pragna@southallblacksisters.co.uk 020 8571 9595 @SBSisters

Maryam Namazie, <u>One Law for All</u> maryamnamazie@gmail.com
077 1916 6731
@MaryamNamazie
BM Box 2387, London WC1N 3XX, UK



Lord (Tariq) Ahmad of Wimbledon Home Office Minister (Countering Extremism)

2 Marsham Street, London SW1P 4DF www.gov.uk/home-office

Maryam Namazie BM Box 2387 London WC1N 3XX

CTS Reference: M249/16

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Der Menyan

Thank you for your letter dated 10 December 2015 to the Prime Minister regarding 'parallel legal systems' and access to justice in the UK. I am replying as the Minister for Countering Extremism. I am sorry for the delay.

Many British people of different faiths follow religious codes and practices, and benefit from the guidance they offer. Religious communities also operate arbitration councils and boards which seek to resolve disputes. The overriding principle is that they must operate within the rule of law.

There can be no question of there being a parallel system of law in this country. There is one system of national law which applies equally to all citizens, regardless of religious belief. Practices that follow Sharia principles are therefore allowed to the extent that they also comply with the existing law in England and Wales. Sharia law has no jurisdiction in England and Wales and the Government has no intention to change this position.

The Government does not prevent individuals from seeking to regulate their lives through religious beliefs or cultural traditions. Communities and individuals have the option to use religious councils or any other system of alternative dispute resolution and to agree to abide by their decisions. However, these councils are not part of the court system in this country and have no legal means of enforcing their decisions. If decisions or recommendations are contrary to national law, including equalities legislation such as the Equality Act 2010, national law would prevail. This is no different to any other council or tribunal - whether or not based on Sharia principles.

country in a discriminatory and unacceptable way. That is why, as part of the Government Counter-Extremism Strategy, the Home Secretary has announced that she intends to commission a full, independent investigation to enhance our understanding of any misuse of Sharia law, and the extent of the problem where it may exist.

Any individual or group is free to express views and beliefs, but they also have a

There is some evidence that some Sharia councils may be working in parts of the

duty to behave responsibly and to respect other people's rights. Where there are behaviours and views which run counter to our shared values, these will be challenged by this Government. Promoting fairness in society is one of the Government's core commitments. This is everyone's responsibility; it is only together that we are able to develop a stronger and more cohesive society.

In relation to your concerns around legal aid and access to justice, public funding

for legal services through legal aid is a fundamental part of the justice system, but our resources are not limitless. Reforms to legal aid, introduced in the last Parliament, target limited public funds at the cases and people most in need of assistance. As such, funding is maintained for the highest priority cases, where people's life or liberty is at stake, where they are at risk of serious physical harm

or immediate loss of their home, or where children may be taken into care. Legal aid remains available to victims of domestic violence in private family law proceedings and for emergency protective remedies. Public funding is also available for emergency orders that seek to prevent international child abduction and orders for remedial action in domestic child abduction cases.

The Government also believes that it is right to encourage families, where appropriate, to resolve their disputes without recourse to the courts, so while

private law family cases such as child custody and contact are no longer covered by the scheme, legal aid remains available for family mediation, and for legal advice to support such mediation, for those who satisfy the eligibility criteria.

For those cases that still come to court significant steps have been taken to provide better information to make sure that litigants in person are supported and able to represent themselves effectively. This is also a major element of the courts reform programme, which will, among other things, make the justice system much more accessible and supportive.

Regarding your concerns on the Human Rights Act, this Government was elected with a mandate to reform and modernise the United Kingdom human rights framework. Whilst the United Kingdom has a proud tradition of respect for human rights which long pre-dates the Human Rights Act 1998, it is the Government's view that the Human Rights Act opened the system to abuse, damaging the credibility of human rights.

The Government will bring forward proposals for a Bill of Rights, which will replace the Human Rights Act. The Bill will protect fundamental human rights, but also prevent their abuse and restore some common sense to the system.

Reform of the UK's human rights framework involves careful consideration within Government. Our proposals will be published for consultation in due course. I trust that this has addressed the points you have raised in your letter to the

Prime Minister.

Tome Smerey. Telmed if Wibledn

Lord (Tariq) Ahmad of Wimbledon



ONE LAW for ALL







22 March 2016

Lord (Tariq) Ahmad of Wimbledon
Home Office Minister Countering Extremism
2 Marsham Street
London SW1P 4DF

CTS Ref: M249/16

Dear Lord Ahmad

Thank you for your very detailed response to the petition addressed to the Prime Minister. We understand that Sharia councils do not have formal recognition in the laws of England and Wales. Nevertheless, our extensive work shows that although classified as informal these parallel legal systems are contrary to the laws of England and Wales and in practice have a detrimental effect on access to justice for marginalized groups and particularly for women

We think it would be helpful to discuss the matter further with you and other relevant Ministers such as the Minister for Women and Equalities, the Minister for Justice and the Equality and Human Rights Commission. This is because the grave issues raised by Sharia councils relate to several different departments. We hope that you will be prepared to facilitate a meeting with relevant government departments in the near future to discuss the inquiry. In fact, we are anxious to know as soon as possible what progress has been made regarding the inquiry and what its terms of reference are likely to be.

As our petition indicates, we agree with you that dispensing discriminatory advice is one of the major problems of Sharia councils and other parallel legal bodies. But if that were the only problem, it would surely not need to be handled under policies countering extremism? As you are undoubtedly aware, many of those involved in running Sharia councils are also promoting laws which define the boundaries of Islam, thus undermining minorities such as the Shia and the Ahmadiyya Muslims, attacking their right to freedom of religion or belief. They also promote death penalties for blasphemy and apostasy that threaten the right to life as well as freedom of expression. Although, often contrary to British law, these parallel systems of justice promote as 'God's Law' many regressive practices — and place them higher than the law of the land. In short, they provide intellectual justification for British-based extremism and help to mobilise support for it.

We would be very dismayed to find that this long awaited inquiry had a remit so narrow that it failed to address many of the problems caused by the existence of parallel legal systems. We look forward to meeting relevant departments to discuss these matters.

On 30th April, the One Law for All campaign together with its partners is planning to hold a meeting on the issue of Sharia law and other parallel legal systems. We would be delighted if you or another government representative were available to speak at the meeting.

Sincerely



Maryam Namazie Spokesperson One Law for All

BM Box 2387, London WC1N 3XX, UK

tel: +44 (0) 7719166731

email: onelawforall@gmail.com

web: http://www.onelawforall.org.uk/

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Lord (Tariq) Ahmad of Wimbledon Home Office Minister (Countering Extremism)

2 Marsham Street, London SW1P 4DF www.gov.uk/home-office

Ms Maryam Namazie BM Box 2387 London WC1N 3XX

Reference: M4611/16

2 8 APR 2016

Dear Ms Namazic

Thank you for your letter of 22 March regarding Sharia councils, their compatibility with UK law, and the independent Sharia Review to which the Government has committed.

The Government takes the issue you have raised seriously and that is why the Home Secretary announced last year that we will commission an independent review into the application of Sharia Law in the UK. As you are aware, the Counter-Extremism Strategy reiterates this commitment. We are committed to enhancing our understanding of the application of Sharia Law in the UK, this includes its potential misuse and the extent to which a problem may exist.

The review may focus on a number of issues including (but not exclusively):

- Whether Sharia is being misused, causing social harm in communities.
- The role of particular groups and Islamic authorities in the UK.
- The role of Sharia Councils and Muslim Arbitration Tribunals.
- The treatment of women (particularly in divorce, domestic violence and custody cases).

The Home Secretary and I recognise the importance of establishing a review that is credible. To this end, we are prioritising securing an independent chair and expert panel that has experience of working with the Muslim community and expertise in the application of Sharia Law in the UK.

Maintaining the independent status of the review is vitally important and, therefore, on this occasion I am declining your invitation to discuss the review.

The review chair and panel will want to consult widely with stakeholders once appointed, and I have instructed officials to ensure your contact information is passed to the review chair in due course. I am sure your evidence would be of interest to the review team and could have a role in shaping their thinking.

Tansdoneurely.

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Lord (Tariq) Ahmad of Wimbledon